

## UNCLASSIFIED

E67

Page: 1

Current Class: CONFIDENTIAL  
 Current Handling: n/a  
 Document Number: 1994KIGALI00336

Channel: n/a

Case Number: 200003723

RELEASED IN FULL

&lt;&lt;&lt;.&gt;&gt;&gt;&gt;

CONFIDENTIAL

PAGE 01 KIGALI 00336 01 OF 03 241542Z  
 ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DOEE-00	EUR-01	HA-09
	H-01	TEDE-00	INR-00	IO-16	L-01	ADS-00	NEA-01
	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01	PRS-01
	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00	USIE-00
	SA-01	RPE-01	/040W				

-----1D2589 241846Z /38

R 241537Z JAN 94  
 FM AMEMBASSY KIGALI  
 TO SECSTATE WASHDC 5579  
 INFO USMISSION USUN NEW YORK  
 USDAO YAOUNDE CM  
 USDAO PARIS  
 DIA WASHDC//CH-4//  
 SECDEF WASHDC  
 USCINCEUR VAIHINGEN GE  
 AMEMBASSY ADDIS ABABA  
 AMEMBASSY DAR ES SALAAM  
 AMEMBASSY DHAKA  
 AMEMBASSY BRUSSELS  
 AMEMBASSY BUJUMBURA  
 AMEMBASSY KAMPALA  
 AMEMBASSY KINSHASA  
 AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 00336

DEPT FOR AF/C, AF/RA, AND IO/PHO  
 CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KIGALI 00336 01 OF 03 241542Z

E.O. 12356:OADR:DECL.  
 TAGS: MOPS, PREL, PINS, RW  
 SUBJECT: UNAMIR'S BUDGET PROBLEMS - OPERATING IN THE RED

REF: KIGALI 4551

1. CONFIDENTIAL - ENTIRE TEXT.

Current Class: CONFIDENTIAL

Page: 1

UNCLASSIFIED

Current Class: CONFIDENTIAL  
Current Handling: n/a  
Document Number: 1994KIGALI00336

Page: 2

Channel: n/a

Case Number: 200003723

2. THIS IS THE SECOND IN A SERIES OF CABLES PROVIDING ANALYSIS OF UNAMIR'S (UNITED NATION'S ASSISTANCE MISSION IN RWANDA) OPERATIONS.

3. SUMMARY. PROVISIONAL BUDGET OF USD 38 MILLION APPROVED FOR UNAMIR THROUGH 4 APRIL 1994; YET, NO FISCAL AUTHORITY GIVEN TO UNAMIR'S CHIEF ADMINISTRATIVE OFFICER WITH WHICH TO USE ALLOCATED FUNDS. UNAMIR'S BORROWING OF LIMITED UNDP FUNDS NOT ENOUGH; SUPPLY AND EQUIPMENT SHORTAGES CONTINUE. DESPITE BUDGETARY PROBLEMS, DALLAIRE PUSHES FORWARD WITH UNAMIR'S MISSION AND BEGINS PLANNING OF PHASE TWO OPERATIONS. END SUMMARY.

BUDGET APPROVED WITHOUT FINANCIAL DISBURSING AUTHORITY

---

4. ECONOFF MET WITH THE CHIEF ADMINISTRATIVE OFFICER (CAO) FOR THE UNAMIR FORCES ON 19 JANUARY TO DISCUSS UNAMIR'S CURRENT BUDGET CRISIS. THE CAO SAID THAT ALTHOUGH THE UN ADVISORY COMMITTEE ON ADMINISTRATIVE AND BUDGET QUESTIONS (ACABQ) AND THE FIFTH COMMITTEE IN THE GENERAL ASSEMBLY HAD APPROVED A PROVISIONAL BUDGET FOR

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KIGALI 00336 01 OF 03 241542Z  
UNAMIR'S OPERATIONS TEN DAYS AGO, THE UN COMPTROLLER HAS STILL NOT GIVEN THE CAO IN RWANDA THE FISCAL AUTHORITY TO USE THE BUDGET. ACCORDING TO THE CAO, ONLY WHEN THE BUDGET IS APPROVED BY THE GENERAL ASSEMBLY (EXPECTED SOMETIME IN MARCH OR APRIL) WILL THE COMPTROLLER ISSUE THE FINANCIAL AUTHORITY TO EXPEND FUNDS. WITHOUT FINANCIAL AUTHORITY, THE CAO HAS HAD TO BORROW MONEY FROM UNDP TO MEET THE BASIC NEEDS OF THE FORCES ON THE GROUND.

PROVISIONAL BUDGET NOT ENOUGH TO MEET OPERATIONAL NEEDS

---

5. THE PROVISIONAL BUDGET APPROVED FOR UNAMIR'S OPERATIONS WAS USD 38 MILLION FOR 5 OCTOBER 1993 TO 04 APRIL 1994, SOME 13 MILLION LESS THAN WAS INITIALLY REQUESTED IN THE MISSION'S BUDGET PROPOSAL OF USD 51.2 MILLION. THE CAO THOUGHT THAT THIS BUDGET WOULD BE REVIEWED AGAIN BY THE TWO U.N. BUDGET COMMITTEES SOMETIME IN FEBRUARY BEFORE BEING FORMALLY PRESENTED TO

Current Class: CONFIDENTIAL

Page: 2

UNCLASSIFIED

UNCLASSIFIED

Current Class: CONFIDENTIAL  
Current Handling: n/a  
Document Number: 1994KIGALI00336

Page: 3  
Channel: n/a

Case Number: 200003723

THE GENERAL ASSEMBLY FOR FINAL APPROVAL. THE GENERAL ASSEMBLY IS EXPECTED TO VOTE ON THE PHASE ONE AND TWO BUDGET SOMETIME IN MARCH OR APRIL WHEN UNAMIR IS ABOUT TO BEGIN PHASE THREE OF ITS OPERATIONS.

6. THE CAO SAID THAT OF THE USD 38 MILLION IN THE PROVISIONAL BUDGET, HE WAS ONLY GIVEN USD 13 MILLION FOR ALL LOCAL THIRD LINE SUPPORT, INCLUDING FOOD, SUPPLIES, EQUIPMENT, SPARE PARTS, AND SALARIES/PER DIEM. IN HIS ESTIMATES, THIS BUDGET ALLOCATION WOULD NOT BE ENOUGH TO MEET OPERATIONAL REQUIREMENTS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 KIGALI 00336 01 OF 03 241542Z

7. THE CAO SAID THAT THERE IS A HUGE GAP DEVELOPING BETWEEN OPERATIONAL REQUIREMENTS AND THE ADMINISTRATIVE ELEMENT'S ABILITY TO PROVIDE THE NECESSARY LOGISTICAL SUPPORT. SINCE THE FIELD OPERATIONS DIVISION IN NEW YORK IS NOT AUTHORIZED TO KEEP STOCKS OF SUPPLIES, UNAMIR IS SUPPOSED TO BUILD UP ITS OWN STOCKS TO MEET THE LOGISTICAL NEEDS ON THE GROUND. YET, UNAMIR'S CHIEF SUPPLY OFFICER SAID THAT WITHOUT A BUDGET, HE HAS NOT BEEN ABLE TO BUILD UP GENERAL STORES OF SUPPLIES TO MEET THE PROJECTED PHASE TWO NEEDS OF THE FORCE.

8. UNFORESEEN COSTS RELATING TO ILL EQUIPPED TROOPS HAS

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 KIGALI 00336 02 OF 03 241544Z  
ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DOEE-00	EUR-01	HA-09
	H-01	TEDE-00	INR-00	IO-16	L-01	ADS-00	NEA-01
	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01	PRS-01
	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00	USIE-00
	SA-01	RPE-01	/040W				

-----1D25DC 241848Z /38

R 241537Z JAN 94  
FM AMEMBASSY KIGALI

Current Class: CONFIDENTIAL

Page: 3

UNCLASSIFIED

UNCLASSIFIED

Current Class: CONFIDENTIAL  
Current Handling: n/a  
Document Number: 1994KIGALI00336

Page: 4

Channel: n/a

Case Number: 200003723

TO SECSTATE WASHDC 5580  
INFO USMISSION USUN NEW YORK  
USDAO YAOUNDE CM  
USDAO PARIS  
DIA WASHDC//CH-4//  
SECDEF WASHDC  
USCINCEUR VAIHINGEN GE  
AMEMBASSY ADDIS ABABA  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY DHAKA  
AMEMBASSY BRUSSELS  
AMEMBASSY BUJUMBURA  
AMEMBASSY KAMPALA  
AMEMBASSY KINSHASA  
AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 02 OF 03 KIGALI 00336

DEPT FOR AF/C, AF/RA, AND IO/PHO  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KIGALI 00336 02 OF 03 241544Z

E.O. 12356:OADR:DECL.  
TAGS: MOPS, PREL, PINS, RW  
SUBJECT: UNAMIR'S BUDGET PROBLEMS - OPERATING IN THE RED

COMPOUNDED UNAMIR'S CURRENT BUDGET PROBLEMS. THE CAO SAID THAT MOST OF THE BANGLADESHI TROOPS FOR EXAMPLE ARRIVED IN KIGALI WITH ESSENTIALLY ONE UNIFORM AND NOTHING ELSE. UNAMIR THEREFORE HAS HAD TO BUY SUPPLIES AND EQUIPMENT LOCALLY FOR THESE MEMBERS OF THE FORCE CONTINGENT. THE COST OF SUPPLIES AND EQUIPMENT, HOWEVER, IS QUITE HIGH SINCE MOST ARE IMPORTED INTO RWANDA.

9. AS FOR THE VEHICLE SHORTAGES MENTIONED IN REFTEL, THE CAO SAID THAT UNAMIR'S BUDGET DOES NOT PROVIDE FOR THE PURCHASE OF VEHICLES. INSTEAD, UNAMIR IS WAITING FOR 260 VEHICLES TO BE SENT FROM THE UN OPERATION IN CAMBODIA, OF WHICH 50 VEHICLES ARRIVED 19 JANUARY. THE CAO COMMENTED, HOWEVER, THAT THE MAJORITY OF THE VEHICLES UNAMIR HAS RECEIVED ARE IN BAD CONDITION, WITH LITTLE OR NO PREVIOUS MAINTENANCE. THE CAO ESTIMATED THAT AT LEAST 20 PERCENT OF THE VEHICLES RECEIVED WILL HAVE TO BE JUNKED WITH THE REST REQUIRING CONSIDERABLE COSTLY

Current Class: CONFIDENTIAL

Page: 4

UNCLASSIFIED

UNCLASSIFIED

Current Class: CONFIDENTIAL  
Current Handling: n/a  
Document Number: 1994KIGALI00336

Page: 5  
Channel: n/a

Case Number: 200003723

REPAIRS.

DESPITE LOGISTICS, DALLAIRE KEEPS MOMENTUM GOING

10. RATHER THAN LETTING POLITICAL MANEUVERING DICTATE THE COURSE OF EVENTS, GENERAL DALLAIRE SAID HE PREFERENCES "TO TAKE BOLD ACTIONS NOW, DESPITE RESOURCE CONSTRAINTS"

CONFIDENTIAL

CONFIDENTIAL

PAGE 03            KIGALI 00336 02 OF 03 241544Z  
TO BEGIN PREPARATIONS FOR DISARMAMENT, FORCE INTEGRATION, AND DEMOBILIZATION. DALLAIRE SAID THE KEY IS TO KEEP THE MOMENTUM GOING FORWARD. THEREFORE EVEN THOUGH A TRANSITION GOVERNMENT STILL IS NOT IN PLACE, THE GENERAL HAS BEGUN PLANNING PHASE TWO OPERATIONS. UNDER PHASE TWO, UNAMIR IS RESPONSIBLE FOR THE SECURITY OF KIGALI AND THE TRANSITION GOVERNMENT OFFICIALS AND BEGINNING PREPARATIONS FOR DISARMAMENT, DEMOBILIZATION, AND FORCE INTEGRATION.

11. DALLAIRE SAID HE WAS CONCERNED ABOUT INTELLIGENCE REPORTS THAT INTERHAMWE YOUTH GROUPS AND PALIPEHUTU WERE BEING TRAINED AT VARIOUS SEPARATE SITES ALONG THE SOUTHERN BORDER. TO PROTECT HIS SOUTHERN FLANK AND ENSURE THAT EXTREMISTS ELEMENTS DO NOT DESTABILIZE KIGALI, THE GENERAL HAS DECIDED TO PULL SOME OF HIS MILITARY OBSERVERS FROM THE DMZ RATHER THAN WAITING FOR THE ARRIVAL OF MORE FORCES TO TEMPORARILY STAFF A NEW SOUTHERN SECTOR HEADQUARTERS AT BUTARE. THE BUTARE HEADQUARTERS OBJECTIVE WILL BE "TO KEEP AN EYE ON REPORTED EXTREMISTS ACTIVITIES". A NEW COMMAND ELEMENT OF OBSERVERS IS ALSO BEING SET UP IN RUHENERI TO MONITOR THE ACTIVITIES OF RIGHT WING MRND AND CDR IN THAT AREA.

12. IN PREPARATION FOR PHASE THREE DISARMAMENT, SITES FOR TROOP ASSEMBLY POINTS AND TRAINING CENTERS FOR THE NEW INTEGRATED FORCE HAVE BEEN PROPOSED TO BOTH SIDES AND ARE UNDER CONSIDERATION. FOLLOWING CONCURRENCE OF THE GOR AND RPF AND UPON THE ARRIVAL OF THE ENGINEERING TEAMS, PREPARATIONS AT THESE SITES WILL BE UNDER WAY,

CONFIDENTIAL

CONFIDENTIAL

Current Class: CONFIDENTIAL

Page: 5

UNCLASSIFIED

# UNCLASSIFIED

Current Class: CONFIDENTIAL  
Current Handling: n/a  
Document Number: 1994KIGALI00336

Page: 6

Channel: n/a

Case Number: 200003723

PAGE 04 KIGALI 00336 02 OF 03 241544Z  
ALBEIT WITH LIMITED LOGISTICAL SUPPORT.

COMMENT:

13. UNAMIR IS FUNCTIONING ON A SHOESTRING WITH BORROWED FUNDS. DESPITE THESE CONSTRAINTS, UNAMIR HAS PLAYED A CRUCIAL ROLE IN CONTAINING VIOLENCE WHEN IT HAS OCCURRED AND IN KEEPING BOTH THE GOVERNMENT AND THE RPF FOCUSED ON THE PROCESS OF PEACE ACCORD IMPLEMENTATION. YET AS THE OPERATION ENTERS INTO PHASE TWO, UNAMIR WILL NEED BETTER BUDGET/LOGISTICAL SUPPORT FOR ITS TROOPS AS THEY BEGIN THE DIFFICULT TASK, IN COOPERATION WITH THE GOR,

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 KIGALI 00336 03 OF 03 241544Z  
ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DOEE-00	EUR-01	HA-09
	H-01	TEDE-00	INR-00	IO-16	L-01	ADS-00	NEA-01
	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01	PRS-01
	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00	USIE-00
	SA-01	RPE-01	/040W				

-----1D25E8 241848Z /38

R 241537Z JAN 94  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC 5581  
INFO USMISSION USUN NEW YORK  
USDAO YAOUNDE CM  
USDAO PARIS  
DIA WASHDC//CH-4//  
SECDEF WASHDC  
USCINCEUR VAIHINGEN GE  
AMEMBASSY ADDIS ABABA  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY DHAKA  
AMEMBASSY BRUSSELS  
AMEMBASSY BUJUMBURA  
AMEMBASSY KAMPALA  
AMEMBASSY KINSHASA  
AMEMBASSY PARIS

Current Class: CONFIDENTIAL

Page: 6

# UNCLASSIFIED

UNCLASSIFIED

Current Class: CONFIDENTIAL  
Current Handling: n/a  
Document Number: 1994KIGALI00336

Page: 7

Channel: n/a

Case Number: 200003723

C O N F I D E N T I A L SECTION 03 OF 03 KIGALI 00336

DEPT FOR AF/C, AF/RA, AND IO/PHO  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KIGALI 00336 03 OF 03 241544Z

E.O. 12356:OADR:DECL.  
TAGS: MOPS, PREL, PINS, RW  
SUBJECT: UNAMIR'S BUDGET PROBLEMS - OPERATING IN THE RED

OF BRINGING RPF AND GOR FORCES TO THEIR ASSEMBLY POINTS  
FOR FORCE INTEGRATION AND DEMOBILIZATION. RAWSON

CONFIDENTIAL

NNNN

Current Class: CONFIDENTIAL

Page: 7

UNCLASSIFIED